



CITY OF BOSTON • MASSACHUSETTS

MARTIN J. WALSH
MAYOR

April 8, 2019

TO THE CITY COUNCIL

Dear Councilors:

I transmit herewith my Fiscal Year 2020 Recommended Budget for the City of Boston. The FY20 \$3.48 billion Operating Budget and \$2.78 billion FY20-FY24 Capital Plan turns policy into action and planning into results. The budget represents our shared path to move Boston forward and ensure every resident has an equitable opportunity to partake in Boston's bright future.

The underpinnings of the City's finances continue to be strong, thanks to sound fiscal management, robust economic growth and wise investments that have accelerated our ambitious goals for the City. The recommended Operating Budget represents a spending increase of \$166 million or 5% over FY19 and makes bold and strategic investments aimed at improving the lives and quality of life for residents next year, and for years to come.

There is no better reflection of our shared commitment to equal opportunity than the City's continued strong investment in public education. Over the past six years we have grown annual public education spending at the Boston Public Schools (BPS) and Charter Schools by over \$300 million. This overall level of investment is not only at historic levels, but represents a 25% increase in per-student funding, up to over \$20,000 per year. This investment has come at a time when state aid for public schools has fallen, and 97% of our public education investment has come from local revenue sources.

We are proud of that level of commitment, but I would be remiss if I did not point out the vital need to repair the Commonwealth's education funding formula so all Boston students - but especially those with the combined challenges of poverty, English language learners, and special needs - are afforded the same fair chance at a quality education as other students in the Commonwealth. Boston serves 43% of all the students in Massachusetts facing these three, combined challenges. Restoring this partnership with the Commonwealth is vital to the education and well-being of Boston's students, and to our fiscal health going forward, upon which all progress relies.

While we are working diligently with state leaders to achieve meaningful education funding reform, we continue to press forward in our efforts to close opportunity and achievement gaps for our students. This begins with high-quality Universal Pre-Kindergarten (UPK), one of the foundations for a successful future at BPS and into adulthood. Several years ago, the City identified a 1,500 seat gap in the number of quality UPK seats available for four-year-olds in Boston. Since that time we have made steady progress to not only fill that gap, but to ensure sustained capacity.

The FY20 operating budget achieves these goals with the largest single investment toward achieving high-quality UPK in Boston's history. The \$15 million investment in the new Quality Pre-K Fund will set the course for achieving our full UPK goal within the next 5 years. The Quality Pre-K Fund will support the creation of a

city-wide, mixed delivery system with school-based programs and community-based centers. We will continue to advocate and partner with others outside the City to join us in this endeavor, but we know we can't afford to wait if we are going to make real, meaningful progress on closing opportunity and achievement gaps for all Boston children.

Whether it's our youngest residents or those in need of housing, we are committed to leaving no one behind. Thanks to revenue from the Commonwealth's recently passed Short-Term Rental Law and a modest increase in the City's room occupancy excise, the FY20 budget dedicates \$5 million toward ending chronic and youth homelessness. This investment will help create approximately 50 more units of permanent supportive housing, and provide needed additional support for youth and young adults experiencing homelessness.

Our economic strength is dependent on our ability to move people around our city to businesses, jobs and homes. Last year we learned our decision to make targeted increases to parking fines to support traffic calming efforts and to decrease traffic congestion worked. Double-parking violations dropped by 14% and parking in loading zones fell by nearly 30%. We also know that there is still more we can do to improve mobility. That's why we are proposing to increase parking meter revenue and dedicate new funding to accelerating GoBoston 2030 projects like roadway improvements, sidewalks, bus lanes, bike corridors and more. This proposal will also open up more spaces for residents and businesses in our busiest neighborhoods, lower congestion and increase road safety.

In addition to these signature investments, the FY20 recommended budget includes investments that reflect and support the City's values and aspirations. Investments include:

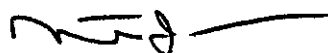
- New supports for addiction services through the Mayor's Office of Recovery Services;
- A new long-term commitment to funding the Arts;
- Public safety investments to diversify our Police, Fire and Emergency Medical Services forces and meet the demands of a growing City;
- Enriching our youth through the Boston Children Youth and Families outreach programs, and library supports for children and teens;
- And preparing for climate change through climate resilience efforts and Zero Waste programming;

We look forward to reviewing and discussing all these investments. The backbone of the City's success and the basis for these investments is our steadfast commitment to fiscal responsibility. This budget fully funds our fixed obligations for next year including pensions, debt service and state assessments and it maintains the City's level of reserves to buffer against changes in the larger economic landscape. We are fulfilling our shared obligations today to ensure success and the fiscal health of the City for generations to come.

This budget reflects our shared priorities and the plans we have worked together to construct; it turns those ideas into real services and supports to benefit residents. We are investing in every neighborhood in many ways: the streets we drive and bike down; the sidewalks we walk on; the housing we create; the schools, libraries, community centers and municipal buildings that residents utilize every day; preparing our City for climate change, and the people, services and programs that touch residents lives every day.

I look forward to working with you during the budget process, and I respectfully request your favorable action on the FY20 Operating Budget and the FY20-FY24 Capital Plan.

Sincerely,



Martin J. Walsh
Mayor of Boston

**CITY OF BOSTON
IN CITY COUNCIL**

**Appropriation and Tax Order for the fiscal year
Commencing July 1, 2019 and ending June 30, 2020**

ORDERED:

I. That to meet the current expenses of the City of Boston, in the fiscal year commencing July 1, 2019 and ending June 30, 2020, the respective sums of money specified in the schedules hereinafter set out, be, and the same hereby are, appropriated for expenditure under the direction of the respective boards and officers severally specified, for the several specific purposes hereinafter designated and, except for transfers lawfully made, for such purposes only said appropriations, to the extent they are for the maintenance and operation of parking meters, and the regulation of parking and other activities incident thereto (which is hereby determined to be \$23,900,000), being made out of the income from parking meters and, to the extent they are for other purposes, being made out of the proceeds from the sale of tax title possessions and receipts from tax title redemptions in addition to the total real and personal property taxes of prior years collected from July 1, 2017 up to and including March 31, 2018, as certified by the City Auditor under Section 23 of Chapter 59 of the General Laws, and out of available funds on hand, (which is hereby determined to be \$40,000,000) as certified by the Director of Accounts under said Section 23, and the balance of said appropriations to be raised by taxation pursuant to Section 23 of Chapter 59 of the General Laws:

CITY DEPARTMENTS

	Personnel Services	Contractual Services	Supplies & Materials	Current Charges & Obligations	Equipment	Special Appropriation	Structures & Improvements	Non-Structural Improvement	Land	Total
Mayor's Office										
111 Mayor's Office	4,798,135	411,978	53,233	43,068	25,000	-	-	-	-	5,331,414
121,128 Election Department	3,770,935	765,050	472,718	178,700	336,795	-	-	-	-	5,524,198
151 Law Department	6,159,100	2,047,941	23,325	147,000	-	-	-	-	-	8,377,366
417 Women's Advancement	293,644	51,425	900	219	-	-	-	-	-	346,188
Operations										
150 Intergovernmental Relations	1,089,192	241,939	56,200	192,680	-	-	-	-	-	1,580,011
180 Property Management	8,171,642	10,003,689	409,056	122,300	89,214	-	-	-	-	18,795,901
181 Public Facilities Department	6,857,557	250,705	41,043	14,584	5,800	-	-	-	-	7,169,689
260 Inspectional Services Dept	16,484,774	1,449,559	211,259	715,162	79,401	-	-	-	-	18,940,155
Civic Engagement										
412 Neighborhood Services	3,287,275	406,075	14,281	9,107	1,600	-	-	-	-	3,718,338
Arts & Culture										
414 Office of Arts & Culture	1,037,658	980,498	14,408	1,015	3,088	-	-	-	-	2,046,667
110 Library Department	27,352,872	8,986,544	3,325,008	388,810	404,689	-	-	95,000	-	40,442,903
Economic Development										
182 Office of Economic Development	2,596,271	790,340	31,240	24,359	4,000	-	-	-	-	3,446,210
114 Consumer Affairs & Licensing	1,306,488	12,150	23,600	11,275	-	-	-	-	-	1,353,513
416 Office of Tourism	937,803	289,349	17,400	60,550	2,000	238,750	-	-	-	1,545,952
Environment, Energy & Open Space										
303 Environment Department	2,139,405	907,816	28,000	2,665	-	-	-	-	-	3,077,886
300,400 Parks & Recreation Department	15,868,937	5,392,150	1,091,945	528,289	988,244	70,000	-	1,777,062	-	25,716,627
Administration & Finance										
144 Administration & Finance	904,344	428,075	2,000	2,508	-	-	-	-	-	1,337,927
136 Assessing Department	7,120,086	455,500	60,720	110,000	-	-	-	-	-	7,746,306
131 Auditing Department	2,861,031	31,335	11,502	39,443	3,949	-	-	-	-	2,947,260
141 Budget Management	2,444,815	949,095	6,100	139,335	2,400	-	-	-	-	3,541,745
333 Execution of Courts	-	-	-	-	-	5,000,000	-	-	-	5,000,000
148 Health Insurance	-	-	-	221,381,299	-	-	-	-	-	221,381,299
142 Human Resources	3,957,749	696,675	70,930	1,124,359	-	-	-	-	-	5,849,713
139 Medicare Payments	11,200,000	-	-	-	-	-	-	-	-	11,200,000
147 Labor Relations	874,341	552,850	3,400	35,314	-	-	-	-	-	1,465,905
374 Pensions & Annuities - City	4,100,000	-	-	-	-	-	-	-	-	4,100,000
749 Pensions & Annuities - County	100,000	-	-	-	-	-	-	-	-	100,000
143 Purchasing Division	1,756,567	44,419	12,125	5,500	-	6,000	-	-	-	1,824,611
163 Registry Division	1,036,813	47,845	21,990	1,060	1,780	-	-	-	-	1,109,488
137,138 Treasury Department	3,532,413	257,325	809,198	31,250	20,000	-	-	-	-	4,690,186
199 Unemployment Compensation	350,000	-	-	-	-	2,200,000	-	-	-	350,000
341 Workers' Compensation Fund	-	-	-	-	-	-	-	-	-	2,200,000
Health & Human Services										
385 Boston Centers for Youth & Families	23,903,838	4,729,399	267,827	158,700	218,024	330,000	-	-	-	29,605,788
404 Commission for Persons with Disabilities	465,440	14,600	7,500	-	-	-	-	-	-	487,540
387 Age Strong	3,048,659	651,255	214,711	51,040	-	-	-	-	-	3,965,665
403 Fair Housing & Equity	297,666	10,550	8,000	2,150	-	-	-	-	-	318,366
113 Office of Immigrant Advancement	483,867	81,300	6,200	1,400	-	-	-	-	-	572,767
620 Public Health Commission	-	-	-	-	2,069,576	87,614,458	-	-	-	89,674,034
741 Boston VETS	1,036,147	98,232	71,550	3,499,750	-	-	-	-	-	4,705,679
448 Youth Engagement & Employment	6,281,200	67,280	68,500	6,600	4,500	562,500	-	-	-	6,990,580

CITY DEPARTMENTS

	Personnel Services	Contractual Services	Supplies & Materials	Current Charges & Obligations	Equipment	Special Appropriation	Structures & Improvements	Land Non-Structural Improvement	Total
Housing & Neighborhood Development									
188 Neighborhood Development	3,866,748	3,272,783	55,720	133,176	8,755	13,240,452	-	-	20,577,614
Information & Technology									
149 Department of Innovation & Technology	14,170,404	5,785,477	39,800	11,006,255	1,097,370	-	-	-	32,099,306
Public Safety									
231 Emergency Management	329,620	195,943	6,000	353,600	-	-	-	-	885,163
221 Fire Department	245,311,935	9,872,933	6,038,908	4,277,668	6,094,569	-	-	20,000	271,616,063
211 Police Department	372,758,000	20,811,001	8,366,119	4,828,050	7,164,208	-	-	-	414,027,378
Streets									
321 Central Fleet Management	2,271,045	350,781	146,816	6,350	335,493	-	-	-	3,110,485
310 Office of Streets	2,141,739	13,238	7,486	51,910	3,034	-	-	-	2,217,107
311 Public Works Department	24,586,240	64,912,278	2,189,408	591,150	2,798,767	-	400,000	-	95,427,843
331 Snow Removal	-	24,446,287	57,500	-	284,366	-	-	-	24,788,143
251,253 Transportation Department	26,768,147	9,195,012	1,791,097	338,755	1,183,367	-	-	-	39,276,378
Non-Mayoral Departments									
112 City Council	5,420,000	207,100	39,500	24,200	30,500	-	-	-	5,721,300
161 City Clerk	1,233,493	87,178	17,450	8,130	-	-	-	-	1,346,251
193 Finance Commission	287,196	4,350	525	250	2,125	-	-	-	294,446
Other									
158 Risk Retention Reserve	-	-	-	-	-	3,000,000	-	-	3,000,000
159 Housing Trust Fund	-	-	-	-	-	614,000	-	-	614,000
999 Reserves for Collective Bargaining	44,200,000	-	-	-	-	-	-	-	44,200,000
TOTAL	921,261,231	181,266,334	26,212,198	250,696,685	23,192,564	112,876,160	400,000	1,832,062	1,517,739,254

CITY OF BOSTON
IN CITY COUNCIL

ORDERED:

That in addition to the appropriations heretofore made, to meet the current operating expenses of the fiscal period commencing July 1, 2019 and ending June 30, 2020, the sum of FIFTEEN MILLION DOLLARS (\$15,000,000) be, and the same hereby is appropriated as follows, said sum to be raised by taxation pursuant to Section 23 of Chapter 59 of the General Laws: -

Treasury Department –

100-138-56200	Special Appropriation	\$15,000,000
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To be used to create the Quality Pre-K Fund.

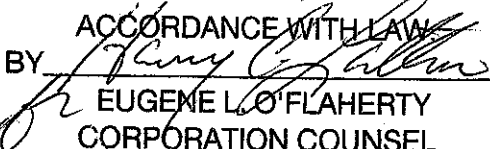
**CITY OF BOSTON
IN CITY COUNCIL**

FURTHER ORDERED:

II. That to meet so much of the expenses of maintaining, improving and embellishing in the fiscal period commencing July 1, 2019 and ending June 30, 2020, cemeteries owned by the City of Boston, or in its charge, as is not met by the income of deposits for perpetual care on hand December 31, 2018, the respective sum of money specified in the subjoined schedule be, and the same hereby is, appropriated out of the fund set up under Chapter 13 of the Acts of 1961 the same to be expended under the direction of the Commissioner of Parks and Recreation:

400100

Cemetery Division
Parks and Recreation Department
\$950,000

I HEREBY CERTIFY THAT
THE FOREGOING, IF PASSED IN
THE ABOVE FORM, WILL BE IN
ACCORDANCE WITH LAW.
BY 
EUGENE L. O'FLAHERTY
CORPORATION COUNSEL